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# Constitutional and Nomination Committee

Date: Wednesday, 31 March 2021 Time: 9.15 am Venue: Virtual meeting: Webcast at https://vimeo.com/527271326

The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020.

Under the provisions of these regulations the location where a meeting is held can include reference to more than one place including electronic, digital or virtual locations such as Internet locations, web addresses or conference call telephone numbers.

To attend this meeting it can be watched live as a webcast. The recording of the webcast will also be available for viewing after the meeting has ended.

# Membership of the Constitutional and Nomination Committee

**Councillors** - Karney (Chair), Curley, Flanagan, Lanchbury, Leech, Leese, N Murphy, Razaq and Reeves

## Agenda

#### 1. Urgent Business

To consider any items which the Chair has agreed to have submitted as urgent.

#### 2. Appeals

To consider any appeals from the public against refusal to allow inspection of background documents and/or the inclusion of items in the confidential part of the agenda.

#### 3. Interests

To allow Members an opportunity to [a] declare any personal, prejudicial or disclosable pecuniary interests they might have in any items which appear on this agenda; and [b] record any items from which they are precluded from voting as a result of Council Tax/Council rent arrears; [c] the existence and nature of party whipping arrangements in respect of any item to be considered at this meeting. Members with a personal interest should declare that at the start of the item under consideration. If Members also have a prejudicial or disclosable pecuniary interest they must withdraw from the meeting during the consideration of the item.

4.	<b>Minutes</b> To approve as a correct record the minutes of the meeting held on 12 March 2021.	5 - 6
5.	Proposed changes to the remit of Scrutiny Committees The report of the City Solicitor is enclosed.	7 - 18

6. Inquorate Ringway Parish Council - Temporary Appointment of Parish Councillors under Section 91 of the Local Government Act 1972 - to follow

## Information about the Committee

The Constitutional and Nomination Committee deals with the appointment of councillors to serve on committees and certain external organisations.

The Committee also considers proposed changes to the Council Constitution and recommendations for the granting of civic honours to individuals and organisations. Business for consideration at a meeting is set out on the agenda sheet.

Copies of the agenda are available beforehand from the reception area at the Main Entrance of the Town Hall in Albert Square and may be viewed on the Council's website up to seven days prior to the date of the meeting (see web information below). Some additional copies are available at the meeting from the Committee Officer.

It is the Council's policy to consult people as fully as possible before making decisions which affect them. Members of the public do not have a right to speak at meetings but may do so if invited by the Chair. If you have a special interest in an item on the agenda and want to speak, tell the Committee Officer, who will pass on your request to the Chair. Members of the public are requested to bear in mind the current guidance regarding Coronavirus (COVID-19) and to consider submitting comments via email to the Committee Officer rather than attending the meeting in person. The contact details of the Committee Officer for this meeting are listed below.

Agenda, reports and minutes of all Council meetings can be found on the Council's website www.manchester.gov.uk

Joanne Roney OBE Chief Executive, 3<sup>rd</sup> Floor, Town Hall Extension, Lloyd Street, Manchester, M60 2LA

## **Further Information**

For help, advice and information about this meeting please contact the Committee Officer:

Donna Barnes Tel: 0161 234 3037 Email: d.barnes@manchester.gov.uk

This agenda was issued on **Tuesday, 23 March 2021** by the Governance and Scrutiny Support Unit, Manchester City Council, Level 3, Town Hall Extension (Lloyd Street Elevation), Manchester M60 2LA

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#### Constitutional and Nomination Committee Minutes of the meeting held on 12 March 2021

Present: Councillor Karney - In the Chair

Councillors: Curley, Flanagan, Lanchbury, Leech and N Murphy

#### CN/21/03 Urgent Business - Update to Polling Districts and Places

#### Decision

The Chair agreed to accept this item as a matter of urgent business.

#### CN/21/04 Minutes

#### Decision

To approve as a correct record, the minutes of the meeting held on 2 February 2021.

#### CN/21/05 Proposed Redesignation of Polling Places for 6 May 2021 Elections

The Committee considered the report of the Chief Executive that proposed changes to the current scheme of polling places for the following wards: Crumpsall (1CRG), Harpurhey (1HAG), Clayton and Openshaw (polling district 2COF), Piccadilly (polling districts 2PYB, 2PYC/2PYE), Whalley Range (polling district 3WRD), Baguley (polling districts 5BAB and 5BAF), Brooklands/Northenden (polling districts 5WPA).

The Committee further considered the updated information that had been provided that related to the following polling districts and places: Harpurhey (polling districts 1HAA and 1HAG), Baguley (polling districts 5BAB and 5BAF), Brooklands/Northenden (polling districts 5BKF/5NOA), and the information regarding a change of location for a station within East Didsbury and Withington (polling districts 4DEA / 4WTC).

The Committee gave thanks to the Elections Team for their dedication to this task under difficult circumstances.

#### Decision

The Committee;

- 1. Approve the proposed changes to the current scheme as set out in Sections 4 to 8.
- 2. Recommend that the changes to the polling places are adopted in relation to both parliamentary and local government elections.

- 3. Note that an update on the current position regarding outstanding redesignations for polling places referred to in this report, but not resolved at time of publication, will be brought to the meeting for the Committee's consideration.
- 4. Recommend that any emerging polling place re-designations required ahead of 6 May 2021 elections, which cannot be reported to the Committee on 12 March 2021, are agreed using the delegated authority of the Chief Executive, which allows her to make, where necessary, alterations to the designation of any polling place prior to the next full review in consultation with ward councillors, group leaders and the Chair of Constitutional and Nomination Committee.

#### Manchester City Council Report for Resolution

Report to:	Constitutional and Nomination Committee – 31 March 2021 Council – 31 March 2021
Subject:	Proposed changes to the remit of Scrutiny Committees
Report of:	The City Solicitor

#### Summary

This report details proposed changes to the remits of the Council's Scrutiny Committees following consideration of a petition entitled *"Respond to climate change with more democracy and more money"* by the Resources and Governance Scrutiny Committee in February 2021.

#### **Recommendation – Constitutional and Nomination Committee**

The Constitutional and Nomination Committee is requested to recommend that Council agree the proposed changes to the remits of the Council's Scrutiny Committees as set out in Appendix 2.

#### **Recommendations – Council**

The Council is recommended to:

- 1. Agree and adopt the proposed changes to the remits of the Council's Scrutiny Committees as set out in Appendix 2 with immediate effect.
- 2. Authorise the City Solicitor to make any amendments to the Council's Constitution that are consequential to the changes to the remits of the Council's Scrutiny Committees.

#### Wards Affected:

#### All Wards

**Environmental Impact Assessment** - the impact of the issues addressed in this report on achieving the zero-carbon target for the city

Addressing the Council's Climate Emergency declaration is a core cross-cutting issue which is to be considered as a matter of course by all committees of the Council

Our Manchester Strategy outcomes	Summary of how this report aligns to the
	OMS

A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	
A liveable and low carbon city: a destination of choice to live, visit, work	
A connected city: world class infrastructure and connectivity to drive growth	

#### **Contact Officers:**

Name:	Fiona Ledden
Position:	City Solicitor
Telephone:	0161 234 3087
E-mail:	fiona.ledden@manchester.gov.uk
Name:	Mike Williamson
Position:	Governance and Scrutiny Support Manager
Telephone:	0161 234 3071
E-mail:	michael.williamson@manchester.gov.uk

### Background documents (available for public inspection):

None

#### 1.0 Introduction

1.1 This report details proposed changes to the remit of some of the Council's Scrutiny Committees, following consideration of a petition entitled *"Respond to climate change with more democracy and more money"* by the Resources and Governance Scrutiny Committee in February 2021.

#### 2.0 Background

2.1 An online petition was submitted to the Council on 10 February 2020, via the Council's website, entitled *"Respond to climate change with more democracy and more money"*. The petition asked the following of the Council:-

"We the undersigned petition the Council to Establish a permanent "Climate and Environment Scrutiny Committee", of equal standing to the existing 6 scrutiny committees and Make strenuous efforts to secure additional funding for climate action, including the use of some of its strategic reserves."

- 2.2 The online petition closed on 10 November 2020 and received 771 signatories of support. In addition, the Petition organiser also submitted a physical petition to Council Offices containing a further 989 signatories of support. This totalled 1760 signatures.
- 2.3 In accordance the Council's petition scheme, the petition was considered by the Resources and Governance Scrutiny Committee as the two aspects of the petition related to Council financial and non financial resources.

## 3.0 Outcome of Consideration of the petition at Resources and Governance Scrutiny Committee

- 3.1 The points raised by the petition and comments made by the petition representative at the Scrutiny Meeting were in the main, supported by both the Council's Executive and the members of the Scrutiny Committee.
- 3.2 It was acknowledged that the Council only accounted for approximately 2% of the city's emissions and had no statutory powers to require other parts of the city to act or scrutinise them. It was also noted that it was the responsibility of every part of the Council to make a contribution to tackle climate change.
- 3.3 It was recognised that the demands on the current Neighbourhood and Environment Scrutiny Committee were too high to allow sufficient consideration of climate emergency. Appendix 1 details the current remit of the Council's Scrutiny Committees.
- 3.4 Accordingly, it was proposed and endorsed that the balance of the Council's Scrutiny Committee remits should be reviewed, in order to free up capacity for Neighbourhoods and Environment Scrutiny Committee to give more time to scrutiny of climate change and zero carbon. Appendix 2 details the proposed revised remit of the Council's Scrutiny Committees.

- 3.5 It was envisaged that these proposals would negate the need to establish a 7<sup>th</sup> Scrutiny Committee.
- 3.6 It was also suggested that in addition to the realignment of scrutiny remits, the Council renamed the current Neighbourhood and Environment Scrutiny Committee to Environment and Climate Change Committee, which would be the main committee to scrutinise issues such as environmental integrity, climate change, biodiversity and flooding.
- 3.7 It was also recognised that tackling climate change continues to be a crosscutting priority for the Council and all of its committees, and that other Scrutiny Committees should continue to scrutinise climate change issues in relation to matters that fall within their terms of reference.

#### 4.0 Recommendations

4.1 The recommendations are set out at the beginning of this report.

#### Appendix 1 – Current Scrutiny Committee remits

#### SECTION E: RESPONSIBILITY FOR SCRUTINY COMMITTEES

Pursuant to Article 6 of Part 2 of this Constitution, the Council has established 6 Scrutiny Committees to discharge the functions set out in Section 9F of the Local Government Act 2000 and in Article 6.

The Scrutiny Committees, membership and the specific remit of each committee is as set out below:

Committee	Membership	Remit
Children and Young People	<ul> <li>At least ten elected members of the Council</li> <li>One representative of the Diocese of Manchester</li> <li>One representative of the Diocese of Salford and Shrewsbury</li> <li>Three elected parent governor representatives</li> <li>Two teacher representatives as non-voting co-opted members</li> </ul>	<ul> <li>To exercise scrutiny functions in relation to the Council's Children's Services functions and other matters affecting children and young people, including –</li> <li>School Standards and Improvement</li> <li>Children and Families</li> <li>Early Years (0-5's) and Play</li> <li>Children with Special Educational Needs</li> <li>Safeguarding Arrangements</li> <li>Education and Skills Development (for ages 0-15)</li> <li>Disabled Children</li> <li>Valuing Young People</li> </ul>
Communities and Equalities (the designated Crime and Disorder Committee)	<ul> <li>At least ten elected members of the Council</li> </ul>	<ul> <li>To exercise scrutiny functions in relation to matters concerning citizenship and inclusion, including –</li> <li>Community Cohesion</li> <li>Respect Agenda</li> <li>Equality and Inclusion</li> <li>Older People</li> <li>Information and Advice Services</li> <li>Youth Offending/Disorder</li> <li>Domestic Violence/Abuse</li> <li>Crime and Policing</li> <li>Culture, Libraries and Theatres</li> <li>Leisure and Sport</li> <li>Voluntary Sector</li> </ul>

		<ul> <li>connection with the discharge by the responsible authorities of their crime and disorder functions, namely-</li> <li>Reduction of crime and disorder (including anti- social and other behaviour adversely affecting the local environment)</li> <li>Combating the misuse of drugs, alcohol and other substances and reducing re- offending</li> </ul>
Neighbourhoods and Environment	<ul> <li>At least ten elected members of the Council</li> </ul>	<ul> <li>To exercise scrutiny functions in relation to matters concerning communities and neighbourhoods, including –</li> <li>Waste</li> <li>Street Management</li> <li>Carbon Emissions and Climate Change</li> <li>Planning</li> <li>Highways</li> <li>Housing</li> <li>Neighbourhood Working</li> <li>Flood Management</li> <li>Environment</li> </ul>
Economy	<ul> <li>At least ten elected members of the Council</li> </ul>	To exercise scrutiny functions in relation to matters relating to the economy, employment and skills, including – • Economic Growth • Strategic Transport • Employment • Regeneration • Tourism • City Region • Core Cities • Skills Development (aged 16+) • Worklessness
Health	<ul> <li>At least ten elected members of the Council</li> </ul>	To exercise scrutiny functions in relation to any matter relating to the planning, provision and operation of health services in Manchester, to issues affecting the health and well-being of the community, including - Adult Social Care

Resources and Governance	<ul> <li>At least ten elected members of the Council</li> </ul>	<ul> <li>Aspiration and Well-being</li> <li>Health Services</li> <li>Health Inequalities</li> <li>Health Protection and Safeguarding</li> <li>Public Health and Healthy Living</li> <li>Mental Health and Well- being</li> <li>Patient and Public Involvement</li> <li>CQC Inspections of Health and Social Care Provision</li> <li>Any matter relating to health or social care services or providers referred by Healthwatch</li> <li>To exercise scrutiny functions in relation to resources and governance including those not falling within the remit of the other Scrutiny Committees and -</li> </ul>
	members of the	<ul> <li>Any matter relating to health or social care services or providers referred by Healthwatch</li> <li>To exercise scrutiny functions in relation to resources and governance including those not falling within the remit of the other Scrutiny Committees and -</li> <li>Finance and Budget Setting</li> </ul>
		<ul> <li>Capital Programme</li> <li>Procurement &amp; Commissioning</li> <li>Property Management</li> <li>Human Resources</li> <li>Corporate and Partnership Governance</li> <li>City Region Governance</li> <li>Revenue and Benefits</li> <li>ICT</li> </ul>

#### Appendix 2 – Proposed Scrutiny remits (changes highlighted in bold)

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Communities and Equalities (the designated Crime and Disorder Committee)	At least ten elected members of the Council	To exercise scrutiny functions in relation to matters concerning citizenship and inclusion, including – • Community Cohesion • Respect Agenda • Equality and Inclusion • Older People • Information and Advice Services • Youth Offending/Disorder • Domestic Violence/Abuse • Crime and Policing • Culture, Libraries and Theatres • Leisure and Sport • Voluntary Sector

		<ul> <li>Homelessness</li> <li>Compliance (excl planning)</li> <li>To review and scrutinise decisions or actions taken in connection with the discharge by the responsible authorities of their crime and disorder functions, namely-</li> <li>Reduction of crime and disorder (including anti-social and other behaviour adversely affecting the local environment)</li> <li>Combating the misuse of drugs, alcohol and other substances and reducing re- offending</li> <li>To review the provision of services to homeless people within the City and to consider services provided to rough sleepers</li> </ul>
Environment and Climate Change	At least ten elected members of the Council	<ul> <li>To exercise scrutiny functions in relation to matters concerning</li> <li>Environment and Climate</li> <li>Change (communities and neighbourhoods,) including –</li> <li>Environmental issues concerning the city</li> <li>The Climate Change Strategy</li> <li>Waste</li> <li>Street Management</li> <li>Carbon Emissions (and Climate Change)</li> <li>Neighbourhood Working</li> <li>Flood Management</li> <li>Planning policy and related enforcement</li> <li>Parks and Green Spaces</li> </ul>

Economy	At least ten elected members of the Council	To exercise scrutiny functions in relation to matters relating to the economy, employment and skills, including – • Economic Growth • Strategic Transport • Employment • Regeneration • Tourism • City Region • Core Cities • Skills Development (aged 16+) • Worklessness • Street Management • Highways • Housing
Health	At least ten elected members of the Council	<ul> <li>To exercise scrutiny functions in relation to any matter relating to the planning, provision and operation of health services in Manchester, to issues affecting the health and well-being of the community, including -</li> <li>Adult Social Care</li> <li>Aspiration and Well-being</li> <li>Health Services</li> <li>Health Inequalities</li> <li>Health Protection and Safeguarding</li> <li>Public Health and Healthy Living</li> <li>Mental Health and Well-being</li> <li>Patient and Public Involvement</li> <li>CQC Inspections of Health and Social Care Provision</li> <li>Any matter relating to health or social care services or providers referred by Healthwatch</li> </ul>

Resources and Governance	• At least ten elected members of the	To exercise scrutiny functions in relation to resources and
	Council	governance including those not falling within the remit of the other Scrutiny Committees and -
		Finance and Budget Setting
		Capital Programme
		Procurement &
		Commissioning
		Property Management
		Human Resources
		Corporate and Partnership
		Governance
		City Region Governance
		Revenue and Benefits
		○ ICT

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